1 AN ACT relating to tax increment financing and declaring an emergency.

- 2 Be it enacted by the General Assembly of the Commonwealth of Kentucky:
- 3 → Section 1. KRS 65.7045 is amended to read as follows:
- 4 As used in KRS 65.7041 to 65.7083:
- 5 (1) "Activation date" means the date established any time within a two (2) year period
- after the commencement date. The activation date is the date on which the time
- 7 period for the pledge of incremental revenues shall commence. The governing body
- 8 may extend the two (2) year period to no more than four (4) years upon written
- 9 application by the agency requesting the extension. To implement the activation
- date, the agency that is a party to the local participation agreement or the local
- development area agreement shall notify the governing body that created the
- development area or local development area;
- 13 (2) "Agency" means:
- 14 (a) An urban renewal and community development agency established under
- 15 KRS Chapter 99;
- 16 (b) A development authority established under KRS Chapter 99;
- 17 (c) A nonprofit corporation;
- 18 (d) A housing authority established under KRS Chapter 80;
- 19 (e) An air board established under KRS 183.132 to 183.160;
- 20 (f) A local industrial development authority established under KRS 154.50-301
- 21 to 154.50-346;
- 22 (g) A riverport authority established under KRS 65.510 to 65.650; or
- 23 (h) A designated department, division, or office of a city or county;
- 24 (3) "Arena" means a facility which serves primarily as a venue for athletic events, live
- entertainment, and other performances, and which has a permanent seating capacity
- of at least five thousand (5,000);
- 27 (4) "Authority" means the Kentucky Economic Development Finance Authority

1		established by KRS 154.20-010;
2	(5)	"Brownfield site" means real property, the expansion, redevelopment, or reuse of
3		which may be complicated by the presence or potential presence of a hazardous
4		substance, pollutant, or contaminant;

5 (6) "Capital investment" means:

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- 6 Obligations incurred for labor and to contractors, subcontractors, builders, and (a) 7 materialmen in connection with the acquisition, construction, installation, 8 equipping, and rehabilitation of a project;
- (b) The cost of acquiring land or rights in land within the development area on the 10 footprint of the project, and any cost incident thereto, including recording fees;
 - The cost of contract bonds and of insurance of all kinds that may be required (c) or necessary during the course of acquisition, construction, installation, equipping, and rehabilitation of a project which is not paid by the contractor or contractors or otherwise provided;
 - (d) All costs of architectural and engineering services, including test borings, surveys, estimates, plans, specifications, preliminary investigations, supervision of construction, and the performance of all the duties required by or consequent upon the acquisition, construction, installation, equipping, and rehabilitation of a project;
 - All costs that are required to be paid under the terms of any contract for the acquisition, construction, installation, equipping, and rehabilitation of a project; and
- 24 All other costs of a nature comparable to those described in this subsection; (f)
- 25 "City" means any city, consolidated local government, or urban-county government; (7)
- 26 (8)"Commencement date" means:
- 27 The date on which a local development area agreement is executed; or (a)

1	(b)	The date on	which a lo	cal participation	agreement is	executed:

- 2 (9) "Commonwealth" means the Commonwealth of Kentucky;
- 3 (10) "County" means any county, consolidated local government, charter county, unified
- 4 local government, or urban-county government;
- 5 (11) "Debt charges" means the principal, including any mandatory sinking fund deposits,
- 6 interest, and any redemption premium, payable on increment bonds as the payments
- 7 come due and are payable and any charges related to the payment of the foregoing;
- 8 (12) "Development area" means an area established under KRS 65.7049, 65.7051, and
- 9 65.7053;
- 10 (13) "Economic development projects" means projects which are approved for tax
- 11 credits under Subchapter 20, 22, 23, 24, 25, 26, 27, 28, 34, or 48 of KRS Chapter
- 12 154;
- 13 (14) "Establishment date" means the date on which a development area or a local
- development area is created. If the development area, local development area,
- development area plan, or local development area plan is modified or amended
- subsequent to the original establishment date, the modifications or amendments
- shall not extend the existence of the development area or local development area
- beyond what would be permitted under KRS 65.7041 to 65.7083 from the original
- 19 establishment date;
- 20 (15) "Governing body" means the body possessing legislative authority in a city or
- 21 county;
- 22 (16) "Increment bonds" means bonds and notes issued for the purpose of paying the costs
- of one (1) or more projects, or grant or loan programs as described in subsection
- 24 (30)(c) of this section, in a development area or a local development area;
- 25 (17) "Incremental revenues" means the amount of revenues received by a taxing district,
- as determined by subtracting old revenues from new revenues in a calendar year
- with respect to a development area, a project within a development area, or a local

- 2 (18) "Issuer" means a city, county, or agency issuing increment bonds;
- 3 (19) "Local development area" means a development area established under KRS
- 4 65.7047;
- 5 (20) "Local development area agreement" means an agreement entered into under KRS
- 6 65.7047;
- 7 (21) "Local participation agreement" means the agreement entered into under KRS
- 8 65.7063;
- 9 (22) "Local tax revenues" means:
- 10 (a) Revenues derived by a city or county from one (1) or more of the following
- sources:
- 1. Real property ad valorem taxes;
- 2. Occupational license taxes, excluding occupational license taxes that
- have already been pledged to support an economic development project
- within the development area; and
- The occupational license fee permitted by KRS 65.7056; and
- 17 (b) Revenues derived by any taxing district other than school districts or fire
- districts from real property ad valorem taxes;
- 19 (23) "Low-income household" means a household in which gross income is no more
- 20 than two hundred percent (200%) of the poverty guidelines updated periodically in
- 21 the Federal Register by the United States Department of Health and Human
- Services under the authority of 42 U.S.C. sec. 9902(2);
- 23 (24) "Mixed-use" has the same meaning as in KRS 154.30-060;
- 24 (25) "New revenues" means the amount of local tax revenues received by a taxing
- 25 district with respect to a development area or a local development area in any
- 26 calendar year beginning with the year in which the activation date occurred;
- 27 (26) "Old revenues" means the amount of local tax revenues received by a taxing district

with respect to a development area or a local development area during the last
calendar year prior to the commencement date. If the governing body determines
that the amount of local tax revenues received during the last calendar year prior to
the commencement date does not represent a true and accurate depiction of
revenues, the governing body may consider revenues for a period of no longer than
three (3) calendar years prior to the commencement date, so as to determine a fair
representation of local tax revenues;

- (27) "Outstanding" means increment bonds that have been issued, delivered, and paid for by the purchaser, except any of the following:
- (a) Increment bonds canceled upon surrender, exchange, or transfer, or upon payment or redemption;
 - (b) Increment bonds in replacement of which or in exchange for which other increment bonds have been issued; or
 - (c) Increment bonds for the payment, redemption, or purchase for cancellation prior to maturity, of which sufficient moneys or investments, in accordance with the ordinance or other proceedings or any applicable law, by mandatory sinking fund redemption requirements, or otherwise, have been deposited, and credited in a sinking fund or with a trustee or paying or escrow agent, whether at or prior to their maturity or redemption, and, in the case of increment bonds to be redeemed prior to their stated maturity, notice of redemption has been given or satisfactory arrangements have been made for giving notice of that redemption, or waiver of that notice by or on behalf of the affected bond holders has been filed with the issuer or its agent;
- 24 (28) "Planning unit" means a planning commission established pursuant to KRS Chapter 100;
- 26 (29) "Project" means any property, asset, or improvement located in a development area 27 or a local development area and certified by the governing body as:

1	(a)	Being for a public purpose; and
2	(b)	Being for the development of facilities for residential, commercial, industrial
3		public, recreational, or other uses, or for open space, including the
4		development, rehabilitation, renovation, installation, improvement
5		enlargement, or extension of real estate and buildings; and
6	(c)	Contributing to economic development or tourism;
7	(30) "Re	edevelopment assistance," as utilized within a development area, includes the
8	fol	lowing:
9	(a)	Technical assistance programs to provide information and guidance to
10		existing, new, and potential businesses and residences;
11	(b)	Programs to market and promote the development area and attract new
12		businesses and residents;
13	(c)	Grant and loan programs to encourage the construction or rehabilitation or
14		residential, commercial, and industrial buildings; improve the appearance of
15		building facades and signage; and stimulate business start-ups and expansions
16	(d)	Programs to obtain a reduced interest rate, down payment, or other improved
17		terms for loans made by private, for-profit, or nonprofit lenders to encourage
18		the construction or rehabilitation of residential, commercial, and industrial
19		buildings; improve the appearance of building facades and signage; and
20		stimulate business start-ups and expansions;
21	(e)	Local capital improvements, including but not limited to the installation
22		construction, or reconstruction of streets, lighting, pedestrian amenities, public
23		utilities, public transportation facilities, public parking, parks, playgrounds
24		recreational facilities, and public buildings and facilities;
25	(f)	Improved or increased provision of public services, including but not limited
26		to police or security patrols, solid waste management, and street cleaning;

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(g)

Provision of technical, financial, or other assistance in connection with:

1			1.	Applications to the Energy and Environment Cabinet for a brownfields
2				assessment or a No Further Remediation Letter issued pursuant to KRS
3				224.1-450; or
4			2.	Site remediation by means of the Voluntary Environmental Remediation
5				Program to remove environmental contamination in the development
6				area, or lots or parcels within it, pursuant to KRS 224.1-510 to 224.1-
7				532; and
8		(h)	Dire	ect development by a city, county, or agency of real property acquired by
9			the o	city, county, or agency. Direct development may include one (1) or more
10			of th	ne following:
11			1.	Assembly and replatting of lots or parcels;
12			2.	Rehabilitation of existing structures and improvements;
13			3.	Demolition of structures and improvements and construction of new
14				structures and improvements;
15			4.	Programs of temporary or permanent relocation assistance for businesses
16				and residents;
17			5.	The sale, lease, donation, or other permanent or temporary transfer of
18				real property to public agencies, persons, and entities both for profit and
19				nonprofit; and
20			6.	The acquisition and construction of projects;
21	(31)	"Ser	vice p	payment agreement" means an agreement between a city, county, or issuer
22		of in	crem	ent bonds or other obligations and any person, whereby the person agrees
23		to gu	ıarant	ee the receipt of incremental revenues, or the payment of debt charges, or
24		any	portio	on thereof, on increment bonds or other obligations issued by the city,
25		cour	ity, or	issuer;
26	(32)	"Spe	ecial 1	fund" means a special fund created under KRS 65.7061 in which all

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incremental revenues shall be deposited;

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1	(33)	"Taxing district"	means any	city,	county,	or special	taxing	district	other	than	school
2		districts and fire	districts;								

- 3 (34) "Tax incentive agreement" means an agreement entered into under KRS 154.30-4 070;
- 5 (35) "Technology park" means an area designated for the development of facilities
 6 with high technology to attract businesses in the technology field with the intent
 7 of promoting innovation, advancing education, and creating economic
 8 development for the community.
- 9 (36)[(35)] "Termination date" means:

- (a) For a development area, a date established by the ordinance creating the development area that is no more than twenty (20) years from the establishment date. If a tax incentive agreement for a project within a development area or a local participation agreement relating to the development area has a termination date that is later than the termination date established in the ordinance, the termination date for the development area shall be extended to the termination date of the tax incentive agreement, or local participation agreement. However, the termination date for the development area shall in no event be more than forty (40) years from the establishment date;
 - (b) For a local development area, a date established by the ordinance creating the local development area that is no more than twenty (20) years from the establishment date, provided that if a local development area agreement relating to the local development area has a termination date that is later than the termination date established in the ordinance, the termination date for the local development area shall be extended to the termination date of the local development area agreement;
- 27 (c) For a local participation agreement, a date that is no more than twenty (20)

1		years from the activation date. However, the termination date for a local
2		participation agreement shall in no event be more than forty (40) years from
3		the establishment date of the development area to which the local participation
4		agreement relates; and
5	(d)	For a local development area agreement, a date that is no more than twenty
6		(20) years from the activation date. However, the termination date for a local
7		development area agreement shall in no event be more than forty (40) years
8		from the establishment date of the local development area to which the
9		development area agreement relates; and
10	<u>(37)</u> [(36)]	"University research park" means land owned by a public university that has
11	beer	n designated by the public university as being primarily for the development of
12	proj	ects and facilities to support high-tech, pharmaceutical, laboratory, and other
13	rese	arch-based businesses, including projects and facilities to support and
14	com	plement the development of high-tech, pharmaceutical, laboratory, and other
15	rese	arch-based businesses.
16	→S	ection 2. KRS 65.7043 is amended to read as follows:
17	The purpo	oses of KRS 65.7041 to 65.7083 are as follows:
18	(1) KRS	S 65.7047 provides authority for cities and counties to establish local
19	deve	elopment areas for the development of previously undeveloped land within their
20	juris	sdictional boundaries and to devote local resources to support the development
21	of p	projects in those local development areas. Local development areas established
22	und	er KRS 65.7047 and projects within local development areas shall not be
23	eligi	ible for participation by the Commonwealth; and
24	(2) (a)	KRS 65.7049, 65.7051, and 65.7053 provide a framework for cities and
25		counties:
26		1. To establish development areas for:
27		a. The redevelopment of previously developed land within their

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1		juris	dictional boundaries; and
2	b.	The	development of previously undeveloped land, if:
3		i.	The project proposed for the development area includes an
4			arena as part of the proposed development;
5		ii.	The project is a mixed-use development located in a
6			university research park;
7		iii.	The project is a mixed-use development located within three
8			(3) miles of a military base that houses, deploys, or employs
9			any combination of at least twenty-five thousand (25,000)
10			military personnel, their families, military retirees, or civilian
11			employees; [or]
12		iv.	The project is a mixed-use development which includes
13			either or both significant public storm water and sanitary
14			sewer facilities designed to comply with a community-wide
15			court decree mandating corrective action by the local
16			government or an agency thereof; or [and]
17		v.	The project is a mixed-use development which includes a
18			technology park; and
19	2. To	devote	e local resources to providing redevelopment assistance and
20	supp	orting	g projects in those development areas.
21	(b) Projects	within	development areas established pursuant to KRS 65.7049,
22	65.7051,	and 65	5.7053 shall be eligible for participation by the Commonwealth
23	if <u>the[suc</u>	h] pro	pjects meet the requirements for Commonwealth participation
24	establishe	d by S	Subchapter 30 of KRS Chapter 154.
25	→ Section 3. I	KRS 6	5.7049 is amended to read as follows:
26	Any city or county	may	establish a development area pursuant to this section, KRS
27	65.7051, and 65.7053	3 to en	courage investment and reinvestment in and development, use,

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1 and reuse of areas of the city or county under the following conditions:

- 2 (1) The area shall be contiguous and shall be no more than three (3) square miles;
- 3 (2) The establishment or expansion of the development area shall not cause the
- 4 assessed value of taxable real property within all development areas and local
- 5 development areas of the city or county establishing the development area to exceed
- 6 twenty percent (20%) of the assessed value of all taxable real property within its
- 7 jurisdiction. For the purpose of determining whether the twenty percent (20%)
- 8 threshold has been met, the assessed value of taxable real property within all of the
- 9 development areas and local development areas shall be valued as of the
- 10 establishment date;
- 11 (3) The governing body of the city or county shall determine that the development area
- 12 either:

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- 13 (a) Has two (2) or more of the following conditions:
 - 1. Substantial loss of residential, commercial, or industrial activity or use;
- 2. Forty percent (40%) or more of the households are low-income
- 16 households;
- 17 3. More than fifty percent (50%) of residential, commercial, or industrial
- structures are deteriorating or deteriorated;
- 4. Substantial abandonment of residential, commercial, or industrial
- 20 structures;
- 5. Substantial presence of environmentally contaminated land;
- 22 6. Inadequate public improvements or substantial deterioration in public
- 23 infrastructure; or
- 24 7. Any combination of factors that substantially impairs or arrests the
- 25 growth and economic development of the city or county; impedes the
- 26 provision of adequate housing; impedes the development of commercial
- or industrial property; or adversely affects public health, safety, or

1			general welfare due to the development area's present condition and use;
2			or
3		(b)	The project is a mixed-use development:
4			1. Located in a university research park;
5			2. Located within three (3) miles of a military base that houses, deploys, or
6			employs any combination of at least twenty-five thousand (25,000)
7			military personnel, their families, military retirees, or civilian
8			employees; [or]
9			3. [The project is a mixed use development] Which includes either or both
10			significant public storm water and sanitary sewer facilities designed to
11			comply with a community-wide court decree mandating corrective
12			action by the local government or an agency thereof; \underline{or} [and]
13			4. Which includes a technology park; and
14	(4)	The	governing body of the city or county shall find that all of the following are true
15		for j	projects meeting the requirements of paragraph (a) of subsection (3) of this
16		secti	on:
17		(a)	That the development area is not reasonably expected to be developed without
18			public assistance. This finding shall be supported by specific reasons and
19			supporting facts, including a clear demonstration of the financial need for
20			public assistance; and
21		(b)	That the public benefits of the development area justify the public costs
22			proposed. This finding shall be supported by specific data and figures
23			demonstrating that the projected benefits outweigh the anticipated costs and
24			shall take into account the positive and negative effects of investment in the
25			development on existing businesses and residents within the community as a
26			whole; and
27		(c)	1. That the area immediately surrounding the development area has not

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1		been subject to growth and development through investment by private
2		enterprise; or
3		2. If the area immediately surrounding the development area has been
4		subject to growth and development through investment by private
5		enterprise, the identification of special circumstances within the
6		development area that would prevent its development without public
7		assistance.
8		→ Section 4. KRS 154.30-060 is amended to read as follows:
9	(1)	The Commonwealth Participation Program for Mixed-Use Redevelopment in
10		Blighted Urban Areas is hereby established.
11	(2)	State participation under this program shall be limited to the support of approved
12		public infrastructure costs and costs associated with land preparation, demolition,
13		and clearance determined to be necessary to support private investment or private
14		development projects that benefit the public, where project economics are unable to
15		support or secure necessary financing to undertake the public improvements, land
16		preparation, demolition, and clearance.
17	(3)	As used in this section:
18		(a) "Mixed-use" means a project:
19		1. That includes at least two (2) qualified uses, each of which comprises at
20		least twenty percent (20%) of the total finished square footage of the
21		proposed project or represents at least twenty percent (20%) of the
22		total capital investment; or
23		2. That includes at least three (3) qualified uses:
24		a. One (1) of which comprises at least twenty percent (20%) of the
25		total finished square footage of the proposed project or
26		represents at least twenty percent (20%) of the total capital
27		investment; and

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1	<u>b.</u>	The remainder of which, when combined, jointly comprise at
2		least twenty percent (20%) of the total finished square footage of
3		the proposed project or represent at least twenty percent (20%) of
4		the total capital investment[That meets the requirements
5		established by paragraph (b)2.b. of this subsection];
6	(b) [1.] "(Qualified use" means:
7	a.	Retail;
8	b.	Residential;
9	c.	Office;
10	d.	Restaurant; [or]
11	e.	Hospitality <u>; or</u>
12	<u>f.</u>	Industrial [.
13		2. a. Except as otherwise provided in paragraph (b)2.b. of
14		this subsection, to be a qualified use the use must comprise at
15		least twenty percent (20%) of the total finished square
16		footage of the proposed project or represent twenty percent
17		(20%) of the total capital investment; and
18		b. In any location within the territory of a consolidated local
19		government or an urban-county government, a project whose
20		uses do not meet the requirements of paragraph (b)2.a. of this
21		subsection may qualify as a mixed-use project if all of the
22		following apply:
23		i. The project includes at least three (3) of the uses listed in
24		paragraph (b)1. of this subsection;
25		ii. One (1) of those uses meets the requirements of paragraph
26		(b)2.a. of this subsection; and
27		iii. The other uses, when combined, jointly comprise at least

1			twenty percent (20%) of the total finished square footage of					
2			the proposed project or represent twenty percent (20%) of the					
3			total capital investment]; and					
4		(c)	"Retail" means an establishment predominantly engaged in the sale of tangible					
5			personal property subject to the tax imposed by KRS Chapter 139, but shall					
6			not include restaurants.					
7	(4)	To b	o be considered for state participation under this program, a project shall:					
8		(a)	Be located in an area that has three (3) or more of the conditions listed in KRS					
9			65.7049(3)(a), or be a project described in KRS 65.7049(3)(b);					
10		(b)	Be a mixed-use project;					
11		(c)	Represent new economic activity in the Commonwealth;					
12		(d)	Result in a capital investment of at least [between] twenty million dollars					
13			(\$20,000,000) [and two hundred million dollars (\$200,000,000)] ;					
14		(e)	Not include any retail establishment that exceeds twenty thousand (20,000)					
15			square feet of finished square footage;					
16		(f)	Include pedestrian amenities and public space; and					
17		(g)	Result in a net positive economic impact to the Commonwealth, taking into					
18			consideration any substantial adverse impact on existing Commonwealth					
19			businesses. The net positive impact shall be certified to the authority as					
20			required by KRS 154.30-030(6)(b).					
21	(5)	The	following costs may be recovered pursuant to this section:					
22		(a)	Up to one hundred percent (100%) of approved public infrastructure costs;					
23			and					
24		(b)	Up to one hundred percent (100%) of expenses for land preparation,					
25			demolition, and clearance necessary for the development to occur.					
26	(6)	The	commission shall review the application, the certification required by KRS					
27		154.	30-030, and supporting information as provided in KRS 154.30-030.					

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1	(7)	The authority shall specifically identify the state taxes from which incremental							
2		revenues will be pledged. The authority may pledge up to eighty percent (80%) of							
3		the incremental revenues from the identified state tax revenues from the footprin							
4		the project, provided that the maximum amount of incremental revenues that may							
5		be pledged for a project during the term of the tax incentive agreement from all							
6		approved state taxes shall not exceed the costs and expenses determined under							
7		subsection (5) of this section.							

- 8 (8) As part of the approval process, the authority shall determine the following:
- 9 (a) The footprint of the project;

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- 10 (b) That the proposed project meets the requirements established by subsection (4) of this section;
- 12 (c) The maximum amount of approved public infrastructure costs and expenses 13 for land preparation, demolition, and clearance;
 - (d) That the local revenues pledged to support the public infrastructure of the project and local revenues pledged to support the overall project are of a sufficient amount to warrant participation of the Commonwealth in the project;
 - (e) The termination date of the tax incentive agreement; and
- 19 (f) Any adjustments to be made to old revenues, in determining incremental revenues during each year of the term of the tax incentive agreement.
- 21 (9) If state income taxes or local occupational licenses taxes are included for a project that includes office space, the authority shall consider the impact of pledging these taxes on the ability to utilize other economic development projects at a later date.
- 24 (10) The pledge of state incremental tax revenues of the Commonwealth by the authority 25 shall be implemented through the execution of a tax incentive agreement between 26 the Commonwealth and the agency, city, or county in accordance with KRS 154.30-27 070.

1		→ S	ection 5. KRS 65.7053 is amended to read as follows:							
2	(1)	An	ordinance establishing a development area shall include the following							
3		prov	provisions:							
4		(a)	A legal description of the boundaries of the development area, and geographic							
5			reference points;							
6		(b)	The establishment date;							
7		(c)	The termination date, including a provision that allows the termination date to							
8			be extended as provided in KRS 65.7045(36)[(35)];							
9		(d)	A name for the development area for identification purposes;							
10		(e)	A finding that the conditions in the development area meet the criteria							
11			described in KRS 65.7049;							
12		(f)	A finding supporting the need to employ redevelopment assistance in the							
13			development area;							
14		(g)	A provision adopting the development plan required by KRS 65.7051(1);							
15		(h)	Approval of any agreements relating to the development area, including any							
16			local participation agreements;							
17		(i)	A provision establishing a special fund for the development area or any							
18			project within the development area;							
19		(j)	A requirement that any entity other than the governing body that receives							
20			financial assistance under the development area ordinance, whether in the							
21			form of a grant, loan, or loan guarantee, shall make periodic accounting to the							
22			governing body;							
23		(k)	A provision for periodic analysis and review by the governing body of the							
24			development activity in the development area, a review of the progress in							
25			meeting the stated goals of the development area, and a requirement that the							
26			review and analysis be forwarded to the authority if the development activity							

includes projects subject to a tax incentive agreement;

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1	(1)	Designation	of	the	agency	or	agencies	responsible	for	oversight,		
2		administration, and implementation of the development ordinance; and										

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- (m) Any other provisions, findings, limitations, rules, or procedures regarding the proposed development area or a project within the development area and its establishment or maintenance deemed necessary by the city or county.
- An ordinance establishing a development area may designate an existing agency to oversee and administer implementation of a development area ordinance or a portion thereof.
- 9 (3) Unless the ordinance establishing a development area requires an earlier date, a development area shall cease to exist on the termination date.
- Section 6. The provisions of this Act shall apply to applications for which a Tax

 Incentive Agreement has not been approved prior to the effective date of this Act.
 - → Section 7. Whereas tax incentive financing for technology parks is essential for economic growth, an emergency is declared to exist, and this Act takes effect upon its passage and approval by the Governor or upon its otherwise becoming a law.